Commissioning
Diabetes and Cardiovascular Care

Supporting, Improving, Caring

June 2011
Commissioning Diabetes and Cardiovascular Care

NHS Diabetes would like to thank the following for their advice and contribution to the development of this commissioning guide:

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And to Thoreya Swage who wrote this publication.
Contents

Commissioning for Diabetes and Cardiovascular Care 5
Features of Diabetes and Cardiovascular Care 6
Diabetes and Cardiovascular Care Intervention Map 8
Contracting Framework for Diabetes and Cardiovascular Care 12
Standard Service Specification Template for emergency care for cardiovascular events to be provided by Ambulance Services 25
Standard Service Specification Template for Diabetes and Cardiovascular Care 29
Commissioning Diabetes and Cardiovascular Care

The NHS Diabetes commissioning approach helps to deliver high quality integrated care through a three-step process that ensures key elements needed to build an excellent diabetes service are in place. The approach is supported by a wide range of proven tools, resources and examples of shared learning.

**Step 1** – involves understanding the local diabetes population health needs by developing a local Health Needs Assessment and setting up a steering group with key stakeholder involvement including a lead clinician, lead commissioner, lead diabetes nurse and lead service user

**Step 2** – involves the development of a service specification to describe the model of care to be commissioned. This becomes the document on which tenders may be issued.

**Step 3** – involves monitoring the delivery of the service specification by the provider and evaluating the performance of the service. Input from the steering group with service user representation will be an important mechanism for monitoring the service as well as patient surveys.

This commissioning guide has been developed by NHS Diabetes with key stakeholders including clinical and social services professionals and patient groups represented by Diabetes UK.

It is not designed to replace the Standard NHS Contracts as many of the legal and contractual requirements have already been identified in this set of documents. Rather, it is intended to form the basis of a discussion or development of diabetes and cardiovascular services between commissioners and providers from which a contract for services can then be agreed.

This commissioning guide consists of:

- A description of the key features of high quality diabetes and cardiovascular care

A high level intervention map. This intervention map describes the key high level actions or interventions (both clinical and administrative) diabetes and cardiovascular services should undertake in order to provide the most efficient and effective care, from admission to discharge (or death) from the service.

It is not intended to be a care pathway or clinical protocol, rather it describes how a true ‘diabetes without walls’ service should operate going across the current sectors of health care.

The intervention map may describe current service models or it may describe what should ideally be provided by diabetes and cardiovascular services.

- A diabetes and cardiovascular services contracting framework that brings together all the key standards of quality and policy relating to diabetes and cardiovascular care

- A template service specification for diabetes and cardiovascular services that forms part of schedule 2 or section 1 (module B) of the Standard NHS Contract covering the key headings required of a specification. It is recommended that the commissioner checks which mandatory headings are required for each type of care as specified by the Standard NHS Contracts.

For further detail on how to approach the commissioning of diabetes services please see http://www.diabetes.nhs.uk/commissioning_resource

High quality diabetes and cardiovascular services should:

- provide an assessment of people who are at risk of cardiovascular conditions, e.g. smoking status, lifestyle factors, hypertension, high blood cholesterol levels and diabetes
- have mechanisms in place to provide immediate assessment and treatment of people who experience cardiovascular events, e.g. stroke/transient ischaemic attacks/myocardial infarction in the community together with immediate transfer to appropriate specialist centres, e.g. stroke units and Percutaneous Coronary Intervention Centres, where necessary
- have mechanisms in place to identify people who present with acute cardiovascular conditions, e.g. myocardial infarction, stroke/TIA etc to screen for possible diabetes
- ensure that people in hospital (including stroke units and Percutaneous Coronary Intervention Centres) with cardiovascular conditions and diabetes to have access to appropriate diabetes and cardiovascular specialist expertise both for emergency and planned care
- ensure that all patients with cardiovascular conditions and diabetes who have emergency and planned in patient care have admission and discharge care plans
- ensure that all patients with diabetes receive cardiac rehabilitation when needed
- have monitored protocols in place to ensure that patients can continue to manage their diabetes themselves while in hospital (food and medication)
- be delivered through an integrated care plan incorporating both cardiovascular and diabetes care needs

In addition the services should:

- be developed in a co-ordinated way, taking full account of the responsibilities of other agencies in providing comprehensive care and placing users at the centre of decisions about their care and support - "no decision about me without me" (Equity and Excellence: Liberating the NHS).
- be commissioned jointly by health and social care based on a joint health needs assessment which meets the specific needs of the local population, using a holistic approach as described by the generic model for the management of long term conditions
- provide effective and safe care to people with diabetes in a range of settings including the patient’s home, in accordance with the NICE Quality Standards for Diabetes
- deliver the outcomes for diabetes as determined by the NHS Outcomes Framework
- take into account the emotional, psychological and mental wellbeing of the patient
- take into account race and inequalities with respect to access to care
- ensure that services are responsive and accessible to people with Learning Disabilities
- have effective clinical networks with clear clinical leadership across the boundaries of care which clearly identify the role and responsibilities of each member of the diabetes healthcare team

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6 http://www.diabetes.nhs.uk/commissioning_resource/
• ensure that there are a wide range of options available to people with diabetes to support self management and individual preferences
• take into account services provided by social care and the voluntary sector
• provide patient/carer/family education on diabetes not only at diagnosis but also during continuing management at every stage of care
• provide education on diabetes management to other staff and organisations that support people with diabetes
• have a capable and effective workforce that has the appropriate training, updating, skills and competencies in the management of people with diabetes
• provide multidisciplinary care that manages the transition between adult and older peoples’ services
• have integrated information systems that record individual needs including emotional, social, educational, economic and biomedical information which permit multidisciplinary care across service boundaries and support care planning
• produce information on the outcomes of diabetes care including contributing to national data collections and audits
• have adequate governance arrangements, e.g. local mortality and morbidity meetings on diabetes care to learn from errors and improve patient safety
• take account of patient experience, including Patient Reported Outcomes Measures, in the development and monitoring of service delivery
• actively monitor the uptake of services, responding to non-attenders and monitoring complaints and untoward incidents

viii http://www.ic.nhs.uk/proms
NHS Diabetes
Diabetes and cardiovascular services
Emergency care – community/ambulance

Patient has suspected cardiovascular event

999 call

Call triaged at ambulance call centre

Ambulance and crew dispatched

Ambulance arrives at the scene

Assessment by ambulance staff

Assessment outcome
Not cardiovascular but other emergency

Transfer to nearest A&E according to local agreed protocols

Assessment outcome
Not cardiovascular and Not an emergency

Patient remains at home/community
Referral to appropriate agencies according to local agreed protocols

Assessment outcome
Cardiovascular Emergency, e.g. Stroke/Myocardial infarction

Pre-alert call to stroke centre or percutaneous coronary intervention centre, as appropriate

Blue light ambulance

Transfer directly to stroke centre or percutaneous coronary intervention centre, as appropriate

Go to page 11
NHS Diabetes
Diabetes and cardiovascular services
Specialist care – Emergency care

Presentation with cardiovascular emergency (e.g. MI/stroke etc) → Immediate assessment and treatment of cardiovascular emergency condition

- resuscitate
- stabilise
- initiate treatment according to agreed protocols
- check for diabetes

A&E/stroke unit/percutaneous coronary intervention centre

Admission

- continue management of the cardiovascular emergency, as appropriate
- identify people with previously unknown diabetes according to agreed protocols
- continue management of diabetes, if known to have diabetes (admission care plan)

Continued management of cardiovascular condition according to agreed protocols

E.g.
- Primary angioplasty
- thrombolysis
- stroke /TIA management etc

Newly diagnosed diabetes?

- Diabetes team to advise/manage

Discuss diagnosis with patient

- initiate care planning including identification of care co-ordinator and assess carer’s needs

No

Review care planning including discharge plan

- liaise with care co-ordinator
- initiate discharge plan
- nutritional assessment (for older people)
- promote self care of diabetes

Patient stable

- Cardiovascular condition treated, according to agreed protocols
- good glycaemic control

Discharge care plan

- inform GP
- cardiac rehabilitation and integrated care plans
- inform care co-ordinator of diabetes team in community for follow up
- see diagnosis and continuing care commissioning guide
- discharge medication

Yes

Initiate care planning including identification of care co-ordinator and assess carer’s needs

- initiate discharge plan
- promote self care of diabetes

Discharge

- inform GP
- cardiac rehabilitation and integrated care plans
- inform care co-ordinator of diabetes team in community for follow up
- see diagnosis and continuing care commissioning guide
- discharge medication

Diabetes foot emergencies → see diabetes foot care commissioning guide

Patient stable

Discharge care plan

- inform GP
- cardiac rehabilitation and integrated care plans
- inform care co-ordinator of diabetes team in community for follow up
- see diagnosis and continuing care commissioning guide
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Discharge
NHS Diabetes
Diabetes and cardiovascular services
Specialist care – planned care

Health Needs Assessment

Assessment at cardiology/cardiovascular services for cardiovascular condition?

- stabilise cardiovascular condition or consider cardiovascular procedure

No

Assessment of glycaemic control

- diabetes team to manage patient

Admission required for cardiovascular condition?

Yes

Admission

Follow up by cardiology/cardiovascular services according to agreed protocols

- liaison with care co-ordinator
- update diabetes care plan

Patient ready for discharge

- good glycaemic control
- good post-operative/procedure recovery
- liaison with care co-ordinator

Discharge care plan

- inform GP
- cardiac rehabilitation and integrated care plans
- inform care co-ordinator/diabetes team in community for follow up
- see diagnosis and continuing care commissioning guide
- discharge medication
- update diabetes care plan

Discharge

Follow up by cardiology/cardiovascular services according to agreed protocols

- see emergency and inpatient commissioning guide

- information to diabetes team looking after patient

Management of cardiovascular condition

- liaison with care co-ordinator
- update diabetes care plan

Aim to achieve good glycaemic control during admission

- good glycaemic control
- good post-operative/procedure recovery
- liaison with care co-ordinator

Follow up by cardiology/cardiovascular services according to agreed protocols
Contracting Framework for Diabetes and Cardiovascular Services

Introduction

This contracting framework sets what is required of clinically safe and effective services that are providing care for people with diabetes who have cardiovascular complications. The framework is designed to be read in conjunction with the high level patient intervention map, which describes the interventions and actions required along the patient pathway as well as entry and exit points, and the standard service specification template for diabetes and cardiovascular services.

The framework brings together the key quality areas and standards that have been identified by NHS Diabetes, Diabetes UK, the Royal Colleges and other related organisations.

The principles that establish a safe pathway for patient care

Establishing the principles that underpin the systems and processes of pathways for patient care leads to more efficient patient throughput and can reduce risk of fragmentation of care and serious untoward incidents. The principles operate at four layers within a patient pathway:

- Commissioning
- Clinical Case Direction or the overall Care Plan (i.e. the management of an individual patient)
- Provision of the clinical service or process
- Organisational platform on which the clinical service or process sits (the provider organisation)

A straightforward or simple pathway is one in which the overall management including both Clinical Case Direction and the delivery of the clinical processes conventionally sits within one organisation. However, with a more complex pathway, there is a danger that fracturing the overall management pathway into components carried out by different clinical teams and organisations will require duplication of effort leading to inefficiency and increased risk at handover points. This can be managed by establishing clear governance arrangements for all the layers in the pathway.

In addition, Commissioning Bodies must balance the benefits of fracturing the pathway against increased complexity and ensure that the increased risks are mitigated.

The governance arrangements required for all three layers and the commissioner responsibilities are shown below:
In essence, at each level, there are governance arrangements to ensure sound and safe systems of delivery of patient care with clear lines of accountability between each level.

**Cardiovascular services for people with diabetes**

The key principles of good diabetes and cardiovascular services are to provide high quality care that is reliable in terms of delivery and timely access for patients requiring that care.

Care of people with diabetes who have cardiovascular complications is provided by a number of different teams in the primary, community and acute settings. It is essential that there is co-ordination of care of patients through the care planning process and that the cardiologist/diabetes physician retain joint responsibility for overall patient care across the whole pathway and retain overall responsibility for the management of side effects and further complications.

The initial management and continuing care of individuals with diabetes should include an assessment of their emotional and psychological well-being, together with timely access to appropriate psychological and biological/psychiatric interventions. Mental health disorders can pose significant barriers to diabetes care and therefore mental health stability is vital for good self care.

The services themselves will also have clinical oversight and accountability for governance purposes.

This contracting framework focuses on people with diabetes who require care for the cardiovascular complications of diabetes. Management of foot complications of diabetes, including peripheral vascular disease, can be found in the diabetes foot care commissioning guide. This contracting framework should also be read in conjunction with the diabetes commissioning guides for children and young people, diagnosis and continuing care, older people and follow the principles for the effective commissioning of services for people with Learning Disabilities.

**Ensuring quality**

Commissioning Bodies should ensure that the cardiovascular services for people with diabetes commissioned are of the highest quality. There may, in addition, be some organisations that wish to offer their services, but do not have a history of providing such care.

i) For provider organisations already involved in the delivery of cardiovascular services for people with diabetes, there should be retrospective evidence of systems being in place, implemented and working.

ii) For organisations new to the arena, the commissioner should reassure itself that the provider has the organisational attributes, governance arrangements, systems and processes set up to provide the platform for safe and effective delivery of cardiovascular services for people with diabetes to be provided.

This framework describes what the Commissioning Body needs to ensure is present or addressed in its discussions with the provider organisation.

*Under the ‘elements’ column there are cross references to the Standard NHS Contract for Acute Services— bilateral (main clauses and schedules). This is to assist commissioners and providers in having an overview of how the elements link to the Standard NHS Contracts. Some of the areas are open to interpretation and consequently the references are not exhaustive.*
<table>
<thead>
<tr>
<th>TOPIC</th>
<th>ELEMENTS</th>
<th>CHARACTERISTICS, SKILLS AND BEHAVIOURS</th>
<th>OUTPUTS</th>
<th>DIABETES SERVICES SPECIFIC OUTPUTS/COMMENTS</th>
</tr>
</thead>
<tbody>
<tr>
<td>Governance</td>
<td>Leadership</td>
<td>Clarity of the organisation’s purpose with explicit commitment to providing high quality services</td>
<td>Provider must have organisational structure that provides leadership for all professions and disciplines. In particular, there must be a corporate clinical director with the responsibility and accountability for the clinical service. There must be a learning framework in the organisation.</td>
<td>There should be a designated clinical director with responsibility and accountability for the diabetes and cardiovascular services.</td>
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<td>Governance</td>
<td>Integrated Governance</td>
<td>An organisation that is guided by the principles of good governance: clarity of purpose; participation and engagement; rule of law; transparency; responsiveness; equity and inclusiveness; effectiveness and efficiency; accountability. An organisation that accepts responsibility and accountability for all its actions.</td>
<td>Clear organisational and integrated governance systems and structures in place with clear lines of accountability and responsibilities for all functions. This includes interfaces and transitions between services.</td>
<td>Quality Governance in the NHS. A guide for provider boards.</td>
</tr>
<tr>
<td>Governance</td>
<td>Clinical Governance</td>
<td>Explicit commitment to quality and patient safety. Patient focused with respect for the personal wishes of patients in all aspects of their care. A commitment to innovation and continuous improvement.</td>
<td>Clinical Governance systems and policies should be in place and integrated into organisational governance with clear lines of accountability and responsibility for all clinical governance functions. e.g.: - Clinical Audit - Clinical Risk Management - Untoward Incident Reporting - Infection Control - Medicines Management - Informed Consent - Raising Concerns - Staff Development</td>
<td>All sub-contractors must meet governance and leadership arrangements of the main provider organisation. Commissioner, provider and NHS Litigation Authority must review the Clinical Negligence Scheme for Trusts arrangements / or other organisational / professional indemnity arrangements. The service should have in place written protocols and procedures defining clear lines of accountability and responsibility. The service is required to comply with guidelines, public health guidance and appraisals published by the National Institute for Health and Clinical Excellence that are relevant to the care provided by the service.</td>
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| Governance    | Clinical Governance       |                                                                                                                                                                  | • Complaints Management  
• Patient and Public Involvement  
• Patient dignity and respect  
• Equality and diversity  
• Introducing new technologies and treatments  
• An externally accredited Quality Assurance system and internal error reporting involving all staff groups.  
CG systems should have clear and demonstrable links to other NHS systems with collaborative CG activities and sharing of experience and learning  
Provider should produce annual Clinical Governance reports as part of NHS CG reporting system  
Providers are required to agree Commissioning for Quality and Innovation schemes (CQUIN) for diabetes care, e.g. model CQUIN scheme proposed by the NHS Institute for Innovation and Improvement |
|               |                           |                                                                                                                                                                  | In addition, the service is required to comply with the following:  
1. Guidance published by NICE  
2. Medicines adherence: involving patients in decisions about prescribed medicines and supporting adherence  
3. DH guidance on treatment of heart attack  
4. Clinical guidelines for Type 2 Diabetes Mellitus produced by the European Diabetes Working Party for Older People |
| Clinical quality | Quality assurance         | Understanding the concept of clinical quality  
Has concern for quality while working efficiently  
An understanding of the use of audit, patient and staff feedback to improve quality  
An organisation that provides clarity of objectives and promotes reflective practice to improve quality of patient care | Quality assurance systems must be in place and approved by commissioning body with regular reporting of outcomes  
Providers are required to publish quality accounts for the public reporting of quality including safety, experience and outcomes  
Providers should participate in national audit programmes | Cardiovascular services for people with diabetes services must comply with the performance measures required of NHS services, i.e meeting:  
1. Referral to Treatment waits (95th percentile measures)  
2. A&E Quality Indicators  
3. Ambulance response times  
The services are required to participate in the following activities/programmes:  
1. National Diabetes Audit  
2. National Diabetes Inpatient Audit of Acute Trusts (NB Providers may wish to conduct additional audits in the areas identified in this document)  
3. Patient Experience Surveys  
4. Diabetes E  
5. Patient Reported Outcomes Measures |
<table>
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| Clinical quality | Workforce/ staff                                                          | The provider organisation has systems and procedures in place to assure the commissioner that their clinical team has the necessary qualifications, skills, knowledge and experience to deliver the service | Staff are competent and fit for purpose                                | Provider to satisfy commissioner that they can recruit (or procure) and retain a competent clinical team to deliver the service

Specific qualifications required of health professionals providing the service are:

- For medical practitioners:
  - Diabetes: registration with the GMC and evidence of further qualification in diabetes care or experience within diabetes clinic
  - Cardiology: registration with the GMC and evidence of further qualification in cardiology
  - Stroke: registration with the GMC and evidence of further qualification in the management of strokes/TIA

- Nurses:
  - Diabetes: registration with the NMC and further evidence of qualification in diabetes care or experience within diabetes clinic
  - Cardiology: registration with the NMC and further evidence of qualification in cardiology or experience within cardiology clinic
  - Stroke: registration with the NMC and further evidence of qualification in management of stroke/TIA or experience within a stroke unit

Healthcare professionals involved in delivering care for people with diabetes who have cardiovascular complications are required to have the relevant competencies in the management of:

- diabetes
- cardiovascular disease
- coronary heart disease
- stroke
<table>
<thead>
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<tr>
<td>Clinical quality</td>
<td>Workforce/ staff</td>
<td>The provider organisation has systems in place to assure the commissioner that their clinical team are competent to use all equipment needed to deliver the service</td>
<td>Provider to satisfy the commissioner that all staff have had documented competence assessment relative to all equipment used in contract.</td>
<td>All healthcare professionals involved in delivering care for people with diabetes who have cardiovascular complications are required to have the relevant competencies in using appropriate equipment e.g. blood glucose and ketone monitors, insulin delivery devices including insulin pumps, ECGs, taking blood pressure measurements etc.</td>
</tr>
<tr>
<td>Clinical quality</td>
<td>Development</td>
<td>The provider organisation has systems in place to assure the commissioner that their clinical team is formally inducted and receives ongoing assistance to develop their skills, knowledge and experience to ensure that they are always fully updated</td>
<td>Provider to satisfy commissioner of their commitment to induction and CPD relevant to roles Provider to satisfy the commissioner of their commitment to train staff to meet future service needs</td>
<td>All Health Care professionals should have sufficient study leave allocation (time and finance) to enable them to develop skills appropriately</td>
</tr>
</tbody>
</table>
| Clinical quality | Registration and licensing | The Provider is required to be registered with the Care Quality Commission to demonstrate that it meets the essential standards of quality and safety for the regulated activities delivered. The Provider is required to be licensed with the NHS Economic Regulator (Monitor) in order to provide NHS care. | Compliance with the Care Quality Commission and Monitor requirements | Compliance with the following National Service Frameworks, where applicable:  
- Older People’s NSF 19  
- Coronary Heart Disease NSF 20  
- The Mental Health Strategy 21  
- Long Term Conditions NSF 22  
Compliance with:  
- End of Life care Strategy 23  
Compliance with Care Quality Commission Reviews |
### Clinical quality

<table>
<thead>
<tr>
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<td>Outcomes</td>
<td>Comprehensive understanding and commitment to delivering and improving outcomes of care</td>
<td>Compliance with the NHS Outcomes Framework 24</td>
<td>Compliance with the Quality Standards for Diabetes, specifically 25</td>
</tr>
</tbody>
</table>

Quality Statement 11
People with diabetes admitted to hospital are cared for by appropriately trained staff, provided with access to a specialist diabetes team, and given the choice of self-monitoring and managing their own insulin

Quality Statement 13
People with diabetes who have experienced hypoglycaemia requiring medical attention are referred to a specialist diabetes team

### Clinical quality

<table>
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<td>Patient pathway</td>
<td>Responsiveness and participative approach to including patients’ views about their care in the design of care pathways</td>
<td>All possible entry and exit points must be defined with comprehensive patient pathways that facilitate smooth passage and effective, efficient care for patients</td>
<td>The pathway should follow the principles set out by the Generic Long Term Conditions model 26. This includes:</td>
</tr>
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| 1. Risk assessment and initial management |
| 2. Emergency care in the community |
| 3. Specialist care for cardiovascular complications, including emergency and planned care, e.g. stroke/TIA/MV acute coronary syndromes etc |
| 4. Rehabilitation (post myocardial infarction and stroke) |

| 1. Risk assessment and initial management |
| 2. Emergency care in the community |
| 3. Specialist care for cardiovascular complications, including emergency and planned care, e.g. stroke/TIA/MV acute coronary syndromes etc |
| 4. Rehabilitation (post myocardial infarction and stroke) |

- Stratifying the levels of need and risk
- Case management
- Personalised care planning
- Supporting people to self care
- Assistive technology

The key elements that cardiovascular services for people with diabetes should provide include:

- Risk assessment and initial management
- Emergency care in the community
- Specialist care for cardiovascular complications, including emergency and planned care, e.g. stroke/TIA/MV acute coronary syndromes etc
- Rehabilitation (post myocardial infarction and stroke)
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</table>
| Clinical quality | Patient pathway | At entry to pathway: The Commissioner should assure themselves that the provider has systems and processes in place to:  
   i) register patients  
   ii) collect relevant clinical and administrative data  
   iii) manage the appointment process, (reappointment and DNA process, if appropriate)  
   iv) provide information to patients  
   v) undertake initial assessment in the appropriate location  
At point of intervention: The Commissioner should assure themselves that the provider has systems and processes in place to ensure that:  
   i) the intervention is conducted safely and in accordance with accepted quality standards and good clinical practice.  
   ii) the patient receives appropriate care during the intervention(s), including on treatment review and support, in accordance with best clinical practice.  
   iii) where clinical emergencies or complications do occur they are managed in accordance with best clinical practice.  
   iv) the intervention is carried out in a facility which provides a safe environment of care and minimises risk to patients, staff and visitors  
   v) the intervention is undertaken by staff with the necessary qualifications, skills, experience and competence  
   vi) There are arrangements for the management of out of hours care according to best clinical practice. | - For people with known and newly diagnosed diabetes, in addition to the above, there should be agreed protocols for:  
   o peripheral vascular disease (see also diabetes footcare commissioning guide)  
   o checking for actual cardiovascular symptoms, e.g. chest pain  
2. Emergency care in the community  
   - There should be protocols in place to manage people who experience cardiovascular emergencies in the community, e.g. UK Ambulance Services Clinical Practice Guidelines  
3. Specialist care  
   i. Emergency treatment in A&E  
      - there should be clear protocols for the assessment of people (including older people) who are admitted to hospital with an acute cardiovascular condition, e.g. stroke/TIA, myocardial infarction and cardiac failure  
      - there should be clear protocols for the assessment of people (including older people) who are admitted to hospital with an acute cardiovascular conditions to be screened for possible diabetes (ThinkGlucose)  
      - expert advice and/or care from the multidisciplinary diabetes team must be available for the management of people who present with acute cardiovascular conditions who have diabetes or are newly diagnosed with diabetes 24 hours a day and also for continuing inpatient care.  
   ii. Inpatient care  
      - there should be clear protocols for the continued management of people (including older people) who are in hospital with an acute cardiovascular condition, e.g. stroke/TIA, myocardial infarction and cardiac failure  
      - the management of a person with diabetes who is admitted for cardiovascular conditions should follow the principles set out in the emergency and inpatient commissioning guide, i.e.  
         o have access to the multidisciplinary diabetes team  
         o have admission and discharge care plans  
         o have an integrated care plan  
         o have close liaison with their care co-ordinator |
Clinical quality  

**Patient pathway**

**Characteristics, Skills and Behaviours**

At exit from pathway:

The Commissioner should assure themselves that provider has systems and processes, which are agreed with all parties and networks, in place to:

1. Undertake telephone triage
2. Make urgent onward referrals where life-threatening conditions or serious unexpected pathologies are discovered during an intervention/assessment
3. Ensure that patients receive discharge information relevant to their intervention including arrangements for contacting the provider and follow up if required
4. Provide timely feedback to the referrer re intervention, complications and proposed follow up
5. Ensure that the patient receives required drugs/dressings/aids
6. Ensure that support is in place with other care agencies as appropriate

**Outputs**

- There should be protocols in place to allow patients, who are able to do so, to self manage their diabetes medication.
- The first phase of rehabilitation and the need for diabetes management should be explained to the patient.
- Arrangements for rehabilitation should have been made prior to discharge and the rehabilitation service notified.

**Diabetes Services Specific Outputs/Comments**

4. Rehabilitation

- Services should be developed to provide rehabilitation and other support for patients post myocardial infarction and stroke. Providers should ensure access to transport facilities to enable attendance for specialist treatment, as required.

Clinical quality  

**Clinical emergency situations**

Cross references to the Standard NHS Contract for Acute Services

Cross references to the Standard NHS Contract for Acute Services

Main clauses: 6, 11, 12, 14, 15, 16, 18, 32, 33, 42, 54

Schedules: 2, 12, 20

**Characteristics, Skills and Behaviours**

Ability to negotiate and agree arrangements with appropriate personnel and organisations to provide effectively for emergency situations

The Commissioners should satisfy themselves that provider has systems, processes and competent personnel are in place and implemented to ensure that all clinical emergencies and complications are handled in accordance with best practice.

**Outputs**

There should be protocols in place to ensure the availability of advice and/or support of specialist diabetes clinical staff to manage diabetes clinical emergency situations, e.g. during a surgical procedure or other clinical intervention for the diagnosis and management of the cardiovascular condition.
<table>
<thead>
<tr>
<th>TOPIC</th>
<th>ELEMENTS</th>
<th>CHARACTERISTICS, SKILLS AND BEHAVIOURS</th>
<th>OUTPUTS</th>
<th>DIABETES SERVICES SPECIFIC OUTPUTS/COMMENTS</th>
</tr>
</thead>
</table>
| Clinical quality | Estates and equipment  
Cross references to the Standard NHS Contract for Acute Services  
Main clauses: 5,29, 33, 56  
Schedules: 3,10, 19 | Understanding of building regulations  
Access to advice on “fit-for-purpose” equipment and facilities | Commissioners must assure themselves that patient care is delivered in appropriately built and equipped facilities which meet relevant HTMs and Building Notes, and, where appropriate, are registered and are safe and clean.  
Equipment must be fit for purpose  
Commitment to efficient use and satisfactory maintenance of equipment | Health and safety policies as per provider agreement with commissioners |
| Clinical quality | Knowledge and understanding of health and safety  
Cross references to the Standard NHS Contract for Acute Services  
Main clauses: 5,11, 19, 54, 56, 60 | Understanding of clinical accountabilities of health and safety policies | H&S strategy and policies in place and implemented with awareness throughout the organisation  
Accessibility to executive responsible for H&S for quicker, first contact services | |
| Data and information management | Strategy and policies  
Cross references to the Standard NHS Contract for Acute Services  
Main clauses: 8,9,17, 19,21,23, 24,27,29,32,33,54  
Schedules: 5,7,15,16,18 | Strategy and policy development skills  
The ability to analyse data and have access to information that can predict trends and that could identify problems  
The ability to capture evidence based practice from R&D National Service Frameworks, NICE guidance  
The ability to use data and information appropriately to improve patient care  
Transparency and objectivity | The Provider should have an explicit data and information strategy in place that covers  
- Types of data  
- Quality of data  
- Data protection and confidentiality  
- Accessibility  
- Transparency  
- Analysis of data and information  
- Use of data and information  
- Dissemination of data and information  
- Risks  
- Sharing of data and compatibility of IT across different providers with respect to care of patients across a pathway  
This information should be included in the Data Quality Improvement Plan | The Provider is required to have information systems that record individual needs including emotional, social, educational, economic and biomedical information which permit multidisciplinary care across service boundaries and support care planning.  
The Provider is required to use the following for the collection and production of data, where appropriate:  
- NHS Outcomes Framework  
- National Diabetes Information Service  
- National Diabetes Audit  
- Diabetes E  
- Quality and Outcomes Framework  
- Myocardial Ischaemia Audit Project  
- Hospital Episode Statistics  
- Patient Experience  
- Patient Satisfaction  
- Patient Reported Outcomes Measures  
- National Diabetes Continuing Care Dataset |
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</thead>
<tbody>
<tr>
<td>Data and information management</td>
<td>Strategy and policies</td>
<td></td>
<td>There should be policies in place that include:</td>
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<td></td>
<td></td>
<td></td>
<td>- Confidentiality Code of Practice</td>
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<td>- Data Protection</td>
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<td>- Freedom of Information</td>
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<td>- Health Records</td>
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<td>- Information Governance Management</td>
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<td>- Information Quality Assurance</td>
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<td>- Information Security</td>
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<td>There must be a named individual who is the Caldicott Guardian</td>
<td></td>
</tr>
</tbody>
</table>
Source documents

Commissioners and providers should take responsibility for making reference to the latest version of the various documents and guidance.

1. NHS Diabetes and Diabetes UK, Emotional and Psychological Support and Care in Diabetes, Joint Diabetes UK and NHS Diabetes Emotional and Psychological Support, 2010
http://www.diabetes.nhs.uk


6. NICE, Cardiovascular guidance
http://guidance.nice.org.uk/Topic/Cardiovascular

7. NICE, Medicines adherence: involving patients in decisions about prescribed medicines and supporting adherence, Jan 2009,
http://guidance.nice.org.uk/CG76


10. NHS Institute for Innovation and Improvement, model CQUIN scheme: inpatient care for people with diabetes, 2009


19. Department of Health, National Service Framework for Older People, May 2001,


21. Department of Health, No health without mental health: a cross-government mental health outcomes strategy for people of all ages, February 2011,


32. NICE, Commissioning a cardiac rehabilitation service, http://www.nice.org.uk/usingguidance/commissioningguides/cardiacrehabilitationservice/CommissioningCardiacRehabilitationService.jsp


34. York and Humber integrated IT system http://www.diabetes.nhs.uk/


37. Myocardial Ischaemia Audit Project (MINAP) www.rcplondon.ac.uk/CLINICAL-STANDARDS/ORGANISATION/PARTNERSHIP/Pages/MINAP-.aspx


Service specifications are developed in partnership between commissioners and provider agencies and are based on agreed evidence-based care and treatment models. Specifications should be open to scrutiny and available to all service users/carers as a statement of standards that the user/carer can expect to receive.

The following documentation, developed by the Diabetes Commissioning Advisory Group provides further detail/guidance to support the development of this specification:

- The intervention map for diabetes and cardiovascular services
- The contracting framework for diabetes and cardiovascular services

This specification template assumes that the services are compliant with the contracting framework for diabetes and cardiovascular services.

This template also provides examples of what commissioners may wish to consider when developing their own service specifications.

Part 1:
Section A: Base Services

Description of emergency care for people who have cardiovascular events:

This involves emergency care for people who have cardiovascular conditions and includes the immediate assessment, stabilisation, initial treatment of people who have cardiovascular events such as myocardial infarction, angina, strokes and Transient Ischaemic Attacks (TIA).

The care may also include the requirement for transfer to designated stroke units, percutaneous coronary intervention centres and other emergency hospital services for continued management as appropriate.

Please note:

- Peripheral vascular disease is included in the diabetes foot care commissioning guide
- This template service specification should be developed with the following diabetes commissioning guides in mind to ensure integrated care:
  - Children and young people
  - Diagnosis and continuing care
  - Older people
  - Emergency and in patient care

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The final specification should take into account:

- national, network and local guidance and standards for emergency services for cardiovascular events.
- local needs.

This specification is supported by other related work in diabetes commissioning such as:

- the web-based Diabetes Community Health Profiles (Yorkshire and Humber Public Health Observatory)
- the web-based Health Needs Assessment Tool (National Diabetes Information Service).

These provide comprehensive information for needs assessment, planning and monitoring of diabetes services.

**Introduction**

- A general overview of the services identifying why the services are needed, including background to the services and why they are being developed or in place.
- A statement on how the services relate to each other within the whole system should be included describing the key stakeholders/relationships which influence the services, e.g. multi-disciplinary diabetes team etc.
- Any relevant diabetes clinical networks and screening programmes applicable to the services
- Details of all interdependencies or sub-contractors for any part of the service and an outline of the purpose of the contract should be stated, including arrangements for clinical accountability and responsibility, as appropriate

**Purpose, Role and Clientele**

1. A clear statement on the primary purpose of the services and details of what will be provided and for whom:
   - Who the services are for (e.g. young people, adults and older people who have cardiovascular emergencies in the community)
- What the services aim to achieve within a given timeframe
- The objectives of the services
- The desired outcomes and how these are monitored and measured

**Scope of the Services**

2. What does the service do? This section will focus on the types of high level therapeutic interventions that are required for the types of need the services will respond to.
- How the services responds to age, culture, disability, and gender sensitive issues
- Assessment – details of what it is and co-morbidity assessment and referrals to all relevant specialties
- Service planning – High level view of what the services are and how they are used; how patients enter the pathway/journey; what are the stages undertaken, e.g. assessment, stabilisation, initial treatment and transfer to appropriate specialist units, e.g. stroke units, percutaneous coronary intervention centres etc. The aims of service planning are to:
  o develop, manage and review interventions along the patient journey
  o ensure access to other specialities /care, as appropriate
- Holistic review of patients in the management of their diabetes and cardiovascular conditions using the principles of an integrated care model for people with long term conditions that is patient-centred, including self care and self management, clinical treatment, facilitating independence, psychological support and other social care issues
- Risk assessment procedures
- Detail of evidence base of the service – i.e. the contracting framework for diabetes and cardiovascular services, guidance produced by the Royal College of Physicians, Diabetes UK, etc
Service Delivery

3. Patient Journey/pathway
   Flow diagram of the patient pathway showing access and exit/transfer points – see the patient intervention map for diabetes and cardiovascular services as a starting point.

4. Treatment protocols/interventions
   Include all individual treatment protocols in place within the services or planned to be used, e.g. Joint Royal Colleges Ambulance Liaison Committee, UK Ambulance Service Clinical Practice Guidelines 2006, acute coronary syndrome and stroke/transient ischaemic attack.

5. This will include a breakdown of how the patient will receive the services and from whom. It should be a clear statement of staff qualifications/experience and/or training (if appropriate) and clinical or managerial supervision arrangements. It should specify, as appropriate:
   - Geographical coverage/boundaries – i.e. the services should be available for young people, adults and older people who live in the clinical commissioning group area
   - Hours of operation
   - Minimum level of experience and qualifications of staff (i.e. nursing staff, allied health professionals and other support and administrative staff)
   - Staff induction and development training.


Identification, Referral and Acceptance criteria

7. This should make clear how patients will be assessed and accepted to the services. Acceptance should be based on types of need and/or patient.

8. How are patients referred?
   - Who is acceptable for referral and from where
   - Details of evaluation process - Are there clear exclusion criteria or set alternatives to the service? How might a patient be transferred? (insert call centre and triage processes and protocols)
   - Response time detail and how are patients prioritised (insert Ambulance response times)

Discharge/Service Complete/Patient Transfer criteria – see Part 2: Transfer of and Discharge from Care Protocol (below)

Quality Standards

9. The service is required to deliver care according to the standards for clinical practice set by the National Institute for Health and Clinical Excellence.

10. As a minimum, the Provider is required to agree a local Commissioning for Quality and Innovation scheme for services for people with diabetes. (Insert details of the CQUIN Scheme agreed)

11. The service is required to deliver the outcomes for diabetes as determined by the NHS Outcomes Framework.

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¹ Acute coronary syndrome
   http://www2.warwick.ac.uk/fac/med/research/hsr/emergencycare/prenhospitalcare/jrcalcstakeholderwebsite/guidelines/acute_coronary_syndrome_2006.pdf

² Stroke/Transient Ischaemic Attack
   http://www2.warwick.ac.uk/fac/med/research/hsr/emergencycare/prenhospitalcare/jrcalcstakeholderwebsite/guidelines/stroke_transient_ischaemic_attack_tia_2006.pdf

³ http://www.nice.org.uk/guidance/qualitystandards/qualitystandards.jsp

Activity and Performance Management

12. This must include performance indicators, thresholds, methods of measurement and consequences of breach of contract. These will be set and agreed prior to the signing of the overall agreement.

13. Activity plans – Where appropriate, identify the anticipated level of activity the service may deliver; provide details of any activity measures and their description/method of collection, targets, thresholds and consequences of variances above or below target.

Continual Service Improvement

14. As part of the monitoring and evaluation procedures, the service will identify a method of agreeing measurements for continuous improvement of the service being offered and work to ensure unmet need is both identified and brought to the attention of the commissioner.

15. Review

This section should set out a review date and a mechanism for review.

The review should include both the specifications for continuing fitness for purpose and the providers’ delivery against the specification.

This should set out the process by which this review will be conducted.

This should also identify how compliance against the specification will be monitored in year.

16. Agreed by

This should set out who agrees/accepts the specification on behalf of all parties.

This should include the diabetes providers, commissioner and network.

Section B: Additional Services
Complete according to local needs

Part 2: Transfer of and Discharge from Care Protocol
Insert locally agreed Transfer of and Discharge from Care Protocol

The intention of this section is to make clear when a patient should be transferred from the ambulance service to another service or discharged and when this point would be reached.

- How does the service decide that a patient is ready for discharge?
- What procedure is followed on discharge, including arrangements for follow-up
- If the patient requires continued care, what is the process for transferring to other care, e.g. stroke unit, percutaneous coronary intervention centre, other hospital emergency services etc?

Part 3: Emergency Preparedness
Complete as required in the guidance for the Standard NHS Contract for Ambulance Services

Part 4: Essential Services
Complete according to local needs
Standard Service Specification
Template for Diabetes and Cardiovascular Care

This specification forms Schedule 2, Part 1, or section 1 (module B), ‘The Services - Service Specifications’ of the Standard NHS Contracts.¹

Service specifications are developed in partnership between commissioners and provider agencies and are based on agreed evidence-based care and treatment models. Specifications should be open to scrutiny and available to all service users/carers as a statement of standards that the user/carer can expect to receive.

The following documentation, developed by the Diabetes Commissioning Advisory Group provides further detail/guidance to support the development of this specification:

• The intervention map for diabetes and cardiovascular services
• The contracting framework diabetes and cardiovascular services

This specification template assumes that the services are compliant with the contracting framework diabetes and cardiovascular services.

This template also provides examples of what commissioners may wish to consider when developing their own service specifications.

Description of cardiovascular services for people with diabetes:
Cardiovascular care for people with diabetes includes a cardiovascular risk assessment (i.e. smoking, hypertension, lifestyle factors and blood cholesterol levels), identification of peripheral vascular disease and initial management of these cardiovascular complications of diabetes. It also includes the emergency and in patient care of people with diabetes who present with cardiovascular complications, e.g. myocardial infarction, angina, strokes and Transient Ischaemic Attacks (TIA).

Please note²:
• Peripheral vascular disease is included in the diabetes foot care commissioning guide
• This template service specification should be developed with the following diabetes commissioning guides in mind to ensure integrated care:
  o Children and young people
  o Diagnosis and continuing care of diabetes
  o Older people
  o Emergency and in patient care

The final specification should take into account:
• national, network and local guidance and standards for cardiovascular services for people with diabetes.
• local needs.

This specification is supported by other related work in diabetes commissioning such as:
• the web-based Diabetes Community Health Profiles (Yorkshire and Humber Public Health Observatory)
• the web-based Health Needs Assessment Tool (National Diabetes Information Service).

These provide comprehensive information for needs assessment, planning and monitoring of diabetes services

¹ Standard NHS Contracts

Introduction

• A general overview of the services identifying why the services are needed, including background to the services and why they are being developed or in place.
• A statement on how the services relate to each other within the whole system should be included describing the key stakeholders/relationships which influence the services, e.g. multi-disciplinary team etc.
• Any relevant diabetes clinical networks and screening/risk assessment programmes applicable to the services, e.g. NHS Health Check.
• Details of all interdependencies or sub-contractors for any part of the service and an outline of the purpose of the contract should be stated, including arrangements for clinical accountability and responsibility, as appropriate.

Purpose, Role and Clientele

1. A clear statement on the primary purpose of the services and details of what will be provided and for whom:
   • Who the services are for (e.g. people with diabetes who require cardiovascular care)
   • What the services aim to achieve within a given timeframe
   • The objectives of the services
   • The desired outcomes and how these are monitored and measured

Scope of the Services

2. What does the service do? This section will focus on the types of high level therapeutic interventions that are required for the types of need the services will respond to.
   • How the services responds to age, culture, disability, and gender sensitive issues
   • Assessment – details of what it is and co-morbidity assessment and referrals to all relevant specialties
   • Service planning – High level view of what the services are and how they are used; how patients enter the pathway/journey; what are the stages undertaken, e.g. risk assessment and initial management. The aims of service planning are to:
     o Develop, manage and review interventions along the patient journey
     o Ensure access to other specialities /care, as appropriate
     o Ensure that care planning is undertaken by the diabetes multi-disciplinary team (as defined locally) with a clear care co-ordination function
   • Holistic review of patients in the management of their diabetes and cardiovascular conditions using the principles of an integrated care model for people with long term conditions that is patient-centred, including self care and self management, clinical treatment, facilitating independence, psychological support and other social care issues
   • Risk assessment procedures
   • Detail of evidence base of the service – i.e. the contracting framework diabetes and cardiovascular services, guidance produced by the Royal College of Physicians, Diabetes UK, etc.

Service Delivery

3. Patient Journey/pathway
   Flow diagram of the patient pathway showing access and exit/transfer points – see the patient intervention map for diabetes and cardiovascular services as a starting point.

4. Treatment protocols/interventions
   Include all individual treatment protocols in place within the services or planned to be used.

5. This will include a breakdown of how the patient will receive the services and from whom. It should be a clear statement of staff qualifications/experience and/or training (if appropriate) and clinical or managerial.
supervision arrangements. It should specify, as appropriate:

• Geographical coverage/boundaries – i.e. the services should be available for children and young people, adult and older people who live in the clinical commissioning group area
• Hours of operation including, week-end, bank holiday and on-call arrangements
• Minimum level of experience and qualifications of staff (i.e. doctors – diabetologists, cardiologists, stroke care medical consultants and GPs, Nursing staff – diabetes nurse specialists, acute care nurses etc, other allied health professionals, e.g. dietitians etc, health care scientists e.g. pharmacists and other support and administrative staff)
• Confirmation of the arrangements to identify the Care Co-ordinator for each patient with diabetes (i.e. who holds the responsibility and role).
• Staff induction and developmental training

6. Equipment

• Upgrade and maintenance of relevant equipment and facilities
• Technical specifications (if any)

Identification, Referral and Acceptance criteria

7. This should make clear how patients will be identified (including people with previously unknown diabetes), assessed, and accepted to the services. Acceptance should be based on types of need and/or patient.

8. How should patients be referred?

• Who is acceptable for referral and from where
• Details of evaluation process - Are there clear exclusion criteria or set alternatives to the service? How might a patient be transferred?
• Response time detail and how are patients prioritised

Discharge/Service Complete/Patient Transfer criteria

9. The intention of this section is to make clear when a patient should be transferred from one aspect of the diabetes service to another and when this point would be reached.

• How is a treatment pathway reviewed?
• How does the service decide that a patient is ready for discharge
• How are goals and outcomes assessed and reviewed?
• What procedure is followed on discharge, including arrangements for follow-up

Quality Standards

10. The service is required to deliver care according to the standards for clinical practice set by the National Institute for Health and Clinical Excellencec

11. As a minimum, the Provider is required to agree a local Commissioning for Quality and Innovation scheme for services for people with diabetes. (Insert details of the CQUIN Scheme agreed)

12. The service is required to deliver the outcomes for diabetes as determined by the NHS Outcomes Frameworkd

Activity and Performance Management

13. This must include performance indicators, thresholds, methods of measurement and consequences of breach of contract. These will be set and agreed prior to the signing of the overall agreement.

14. Activity plans – Where appropriate, identify the anticipated level of activity the service may deliver; provide details of any activity measures and their description/method of collection, targets, thresholds and consequences of variances above or below target.

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c http://www.nice.org.uk/guidance/qualitystandards/qualitystandards.jsp
Continual Service Improvement

15. As part of the monitoring and evaluation procedures, the service will identify a method of agreeing measurements for continuous improvement of the service being offered and work to ensure unmet need is both identified and brought to the attention of the commissioner.

16. Review
This section should set out a review date and a mechanism for review.
The review should include both the specifications for continuing fitness for purpose and the providers’ delivery against the specification.
This should set out the process by which this review will be conducted.
This should also identify how compliance against the specification will be monitored in year.

17. Agreed by
This should set out who agrees/accepts the specification on behalf of all parties.
This should include the diabetes providers, commissioner and network
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www.diabetes.nhs.uk